

**MINUTES OF A
REGULAR MEETING OF THE
CITY COUNCIL
OF THE
CITY OF CORONADO/
THE CITY OF CORONADO ACTING AS THE SUCCESSOR
AGENCY TO THE COMMUNITY DEVELOPMENT AGENCY
OF THE CITY OF CORONADO**

**Coronado City Hall
1825 Strand Way
Coronado, CA 92118
Tuesday, February 4, 2014**

Mayor Tanaka called the regular meeting to order at 4:00 pm.

1. ROLL CALL:

Present: Council Members/Agency Members Bailey, Denny, Ovrorn,
Woiwode and Mayor Tanaka

Absent: None

Also Present: City Manager/Agency Executive Director Blair King
City Attorney/Agency Council Johanna Canlas
City Clerk/Agency Secretary Mary Clifford

2. INVOCATION AND PLEDGE OF ALLEGIANCE. Floyd Ross provided the invocation and Mayor Tanaka led the Pledge of Allegiance.

3. MINUTES: Approval of the amended minutes of the Regular Meeting of the City Council/the City Council Acting as the Successor Agency of January 21, 2014.

Councilmember Denny made a correction to her statement on page 601, first paragraph, ninth line "The standard of proof as mentioned by the appellant, his viewpoint is dispositive" to read "...his viewpoint, isn't dispositive."

MSUC (Woiwode/Tanaka) moved to approve the minutes of the Regular Meeting of the City Council/the City Council Acting as the Successor Agency of January 21, 2014, with de minimis corrections. The minutes were so approved. The reading of the minutes in their entirety was unanimously waived.

AYES: Bailey, Denny, Ovrom, Woiwode, Tanaka
NAYS: None
ABSTAINING: None
ABSENT: None

4. **CEREMONIAL PRESENTATIONS:** None.

5. **CONSENT CALENDAR:** The City Council approved, adopted and/or accepted as one item of business Consent Agenda Items 5a through 5m with the exception of Items 5f, 5i and 5j and the addition of Item 11c.

Councilmember Denny suggested the addition of Item 11c.

Councilmember Ovrom requested that Items 5f and 5i be removed from Consent.

Councilmember Denny suggested the removal of Item 5j. She will be abstaining on Item 5b. She will be voting no on Item 5g.

Councilmember Bailey requested that Item 5i be continued for one meeting.

Phil Monroe requested the removal of Item 5h.

Garry Bonelli requested the removal of Items 5l and 5m. .

MSUC (Woiwode/Bailey) moved that the City Council approve the Consent Calendar Items 5a through 5m with the exception of Items 5f, 5h, 5j, 5l and 5m and the addition of Item 11c. Item 5i is continued to the next City Council meeting.

AYES: Bailey, Denny, Ovrom, Woiwode, Tanaka
NAYS: Denny, on Item 5g
ABSTAINING: Denny, on Item 5b
ABSENT: None

City Clerk Mary Clifford noted that on Item 5k the vote is consistent with the action from January 21: three members voted in favor (Denny, Tanaka, Woiwode) and two voted against (Ovrom, Bailey).

5a. **Approval of Reading by Title and Waiver of Reading in Full of Ordinances on this Agenda.** The City Council waived the reading of the full text and approved the reading of the title only.

5b. **Review and Approve that the Warrants, as Certified by the City Treasurer, are all Correct and Just, and Conform to the Approved Budgets for FY 2013-2014.** The City Council ratified payment of City warrant Nos. 10099379 thru 10099614, audited and approved by the Audit Committee, provided there are sufficient funds on hand. **The City Council approved that the warrants are correct and just and conform to the approved budgets for the Fiscal Year 2013-2014.**

5c. Adoption of a Resolution Accepting and Appropriating the Supplemental Law Enforcement Services funds in the Amount of \$100,000 for FY 2013-14. The City Council adopted A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF CORONADO FOR THE ACCEPTANCE AND APPROPRIATION OF THE CITIZENS' OPTION FOR PUBLIC SAFETY (COPS)/SUPPLEMENTAL LAW ENFORCEMENT SERVICES FUNDS (SLESF) IN THE AMOUNT OF \$100,000 FOR FY 2013-14. The Resolution was read by title, the reading in its entirety unanimously waived and adopted by City Council as RESOLUTION NO. 8649. The City Council approved and authorized expenditures as budgeted in FY 2013-14 in Fund 231222, the Supplemental Law Enforcement Services Fund.

5d. Approval of a Resolution Authorizing the Receipt and Appropriation of Up to \$25,000 in Funds Provided by 2013 Operation Stonegarden Grant Program Through the County of San Diego. The City Council adopted A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF CORONADO APPROVING AND AUTHORIZING THE EXECUTION OF AN AGREEMENT WITH THE COUNTY OF SAN DIEGO FOR THE RECEIPT AND APPROPRIATION OF UP TO \$25,000 IN 2013 OPERATION STONEGARDEN GRANT PROGRAM FUNDS PROVIDED BY THE DEPARTMENT OF HOMELAND SECURITY AND ADMINISTERED THROUGH THE COUNTY OF SAN DIEGO. The Resolution was read by title, the reading in its entirety unanimously waived and adopted by City Council as RESOLUTION NO. 8650.

5e. Acceptance of the Scenic Bike Loop Project and Direction to the City Clerk to File a Notice of Completion. The City Council accepted the Scenic Bike Look (BTA Grant) project and directed the City Clerk to file a Notice of Completion.

5f. Acceptance of the Bicycle Advisory Committee annual Report for 2013.

Councilmember Ovrom noted that on page 67, Item B, it talked about bicycle education events in the Committee's plan for the year. He noticed that in the listing of things they did for the year there were no bicycle education events. He wondered if that can be placed on this year's agenda to actually start doing that.

Dan Orr, Bicycle Advisory Committee, explained that they did hold a bicycle event at the Elementary School and he inadvertently left it out of the report. They also did, in conjunction with the Recreation Department, a number of outreach attempts with CUSD. It is a work in progress. Education is a big deal to them.

MSUC (Ovrom/Bailey) moved that the City Council accept the Bicycle Advisory Committee annual report for 2013.

AYES: Bailey, Denny, Ovrom, Woiwode, Tanaka
NAYS: None
ABSTAINING: None
ABSENT: None

5g. Consideration to Extend Contract for As-Needed Civil Engineering Consultant Services Provided by Harris & Associates, Inc. and Psomas. The City Council extended the contracts for Harris & Associates, Inc. and Psomas to provide as-needed civil engineering consulting services.

5h. Approval of the City of Coronado 2014 Legislative Policy Guidelines.

Phil Monroe commented that there was a fantastic meeting here last week with the State Parks. It seems to him that it would be appropriate to add to the Legislative Guidelines something about the State Park and our interest in the State Park. He sent the Council a note suggesting that because of their interest and the City's interest it is really time to say something like the City would support operation and maintenance funding for the State Park; the City would support funds to remove that ugly, awful fence that is south of the State Park on the ridgeline and they agree that is a blight and needs to be changed; that the City would support an open process where projects would be vetted with the City of Coronado and the Coronado Cays. The current guidelines simply have a statement that says, "Monitor efforts to improve or modify facilities at the State Park Beach with the intent of preserving the environment for the Coronado residents who are adjacent to the State Park." He would suggest that the City oppose projects that would have any negative impact on SR 75, a designated scenic highway by the State. This seems to be an opportunity to put in writing to alert our people up in Sacramento what to be looking for with respect to the State Park. He thinks we are really starting to move forward but it would be nice to have it in writing that some of these issues could be looked out for and our lobbyists would be looking for those things.

Mayor Tanaka quoted the proposed language the City Manager came up with. It would add a new policy that states, "Monitor the status of legislation and seek State cooperation and funding for protecting the Silver Strand and Coronado Bridge Scenic Highways, including maintenance and operation of the Silver Strand State Park, master planning efforts, ridgeline fence improvements, and rehabilitating and upgrading the environmental preserve north of the Bayside Beach Picnic area." The purpose of this document is to give the City's representatives in Sacramento direction that this is something that is important to the City, that this should be monitored and to have this advocated on the City's behalf.

Councilmember Ovrom thinks that we may not have picked up everything Mr. Monroe suggested but nevertheless this is an improvement.

MS (Ovrom/Denny) moved that the City Council accept and adopt the City of Coronado Legislative Policy Guidelines for 2014 with the addition proposed by the City Manager.

Councilmember Woiwode likes Mr. Monroe's suggestion that we include the direction to oppose projects that diminish the scenic highway and if the motion can include that as another bullet point it really strengthens what the City is trying to say.

MSUC (Ovrom/Denny) moved that the City Council accept and adopt the City of Coronado Legislative Policy Guidelines for 2014 with the addition proposed by the City Manager and the suggestion by Mr. Monroe to oppose projects that diminish the scenic highway.

Ms. Denny would like this to go even further and have stronger language and to specifically have our lobbyist oppose, for example, those mobile cabins and the outdoor amphitheater that is planned for the State Park there. She would not like to see the views and the quality of life and parking and other issues, traffic, of our residents in the Cays ruined by such a proposed project and she thinks it would be really strong to put that in this guideline today. If staff needs a little more time for research on that particular issue, maybe we could bring this back in the future.

Mayor Tanaka suggested that we move forward with the language that is before the Council. He suggested that Mr. Ovrom add that staff is welcome to take another crack at this language and if they have further language they want to add, they are welcome to bring that back to the Council at a future meeting. The maker and seconder of the motion were in agreement with those additions.

AYES: Bailey, Denny, Ovrom, Woiwode, Tanaka
NAYS: None
ABSTAINING: None
ABSENT: None

5i. Update on Citizen Satisfaction Survey to be Mailed in First Quarter of 2014.
This item was continued to the next City Council meeting.

5j. Approval of the Administrative Budget and the Recognized Obligation Payment Schedule 14-15A (ROPS 14-15A). Rhonda Huth, Senior Management Analyst, provided the staff report on this item.

Councilmember Denny talked about the ROPS. The Successor Agency, the City of Coronado, is the successor to the Redevelopment Agency. She also pointed out that on the second page of the report the total redevelopment debt is listed as \$280,667,047. That is the total. Right now the \$11.1 million that was referenced is what the City is looking for in this six-month period.

MSUC (Woiwode/Bailey) moved that the City Council approve the Administrative Budget and the ROPS 14-15A.

AYES: Bailey, Denny, Ovrom, Woiwode, Tanaka
NAYS: None
ABSTAINING: None
ABSENT: None

5k. Adoption of a Resolution of the City Council of the City of Coronado Upholding the Historic Resource Commission’s Decision that the Single Family Residence Addressed as 1004 Tenth Street and Located in the R-3 (Multiple Family Residential) Zone Meets the Criteria to be Designated as a Coronado Historic Resource. The City Council adopted A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF CORONADO UPHOLDING THE HISTORIC RESOURCE COMMISSION’S DECISION THAT THE SINGLE FAMILY RESIDENCE ADDRESSED AS 1004 TENTH STREET AND LOCATED IN THE R-3 (MULTIPLE FAMILY RESIDENTIAL) ZONE MEETS THE CRITERIA TO BE DESIGNATED AS A CORONADO HISTORIC RESOURCE. The Resolution was read by title, the reading in its entirety unanimously waived and adopted by City Council as RESOLUTION NO. 8651.

5l. Authorize the City Manager to Execute a Development Services Agreement Between the City of Coronado and the Unified Port of San Diego ("Port") to Reimburse the Port for Costs Associated with Analysis of the Dock C Reconstruction Project.

Mayor Tanaka opened Items 5l and 5m concurrently.

Garry Bonelli, Coronado Port Commissioner, and Randa Coniglio, Executive Vice President for Operations for the Port of San Diego, provided information on this item.

City Manager Blair King explained that the issue the Council has is that this is the first time that the City has complied with this direction from the Port. With regard to that, the City believes it is precedent setting. He appreciates the Port Commissioner and senior Port staff coming to the meeting. This is a slightly different message than we previously received. That is why staff is bringing this to the Council now. Staff understands about cost recovery and was concerned when the estimated price was shown. It was \$183,000 and would indicate that the Port intended to have a full time planner, fully loaded, working on this one project for an entire 12-month period. Staff felt that was an excessive amount and perhaps the scope of this project was misunderstood by the Port if they assumed that it would require that level of staff contribution. The City understands this is a deposit, not an actual amount but staff feels that the preparation of an estimate is very important to a private developer because there is always a doubt that it will never be below the estimated amount and will always be at the estimated amount. Staff's first concern was that the estimated amount was excessive, \$183,000 for this.

Secondly, staff does agree that we have reciprocal relations. There are times when we will be the lead agency and the Port will be the responsible agency. There will be other times, under CEQA, when the Port will be the lead agency and the City will be the responsible agency. We don't want to be in a spot where we are keeping score and charging each other back and forth. He agrees that there are state agencies that charge their fee to review EIRs. That was the subject of a court case. Staff would welcome an open dialogue about this. He thinks that, in the concept of a policy, that the Port and the City are in agreement. The Port's policy says that this is intended to recover costs when the Port provides special benefit to individuals and businesses. The basic concept is if you are in business to make a dollar and you need government action to make that dollar, you should be paying for those costs. City staff agrees with that philosophy. In this particular case, staff has tried to make the case that the City is serving a public purpose and should be treated differently.

Mayor Tanaka asked Mr. King for clarification on his wishes for the handling of these two Consent Calendar items. If the Council approved them, would that necessarily negate his ability to negotiate with Port staff as they are requesting?

Mr. King would prefer that staff can proceed with this project. The City cannot proceed with the project until the agreement is signed with the Port. As a secondary matter, we don't agree with the precedent so we have set the two items apart. If the direction of the Council is that the Port is offering to discuss this, staff would be happy to do that and there is no need to document the concerns any further. Mr. King asked that the Council approve 5l so that staff has the authority to enter into an agreement if it needs to. He would still work to try to avoid that. No further action would be needed in relation to 5m.

Councilmember Woiwode feels that the cart before the horse is 5m. If the Council is opposed to the policy that is the basis of establishing this account under 5l, then he thinks we should go forward with our statement that we are opposed to the Port's policy and believe they are interpreting it incorrectly. He would like to see the Council approve both items. He sees nothing in there that makes it difficult for the City to negotiate with the Port and it is important to tell the Port how the Council, as a body, feels about this. He is very supportive of the letter that is written in 5m.

Mayor Tanaka agreed with Mr. Woiwode.

Ms. Coniglio stated that the Port's preference would be that the City Council take action on Item 5l and that they have an opportunity to work with City staff prior to a Council action requesting that the Port's Board modify its policy.

Mr. Woiwode feels that this all stems from the City's belief that the policy is wrong. Why would we back off on asking them to modify the policy?

Mr. Ovrom doesn't think that he'd put it that the policy is wrong. The policy is the policy. What they are trying to do is recover as much money as they can which is reasonable. However, our argument is that the policy needs some modification to differentiate between a for-profit someone on the waterfront and a government on the waterfront. How do we go about doing that? The way that has been suggested is by writing a letter asking them to reconsider. What he is hearing from the Port is that they'd like a little time before doing that. He doesn't have any problem giving them that time.

Mayor Tanaka proposed to Mr. Woiwode that if City staff and Port staff are both okay with moving forward with Item 5l, if we don't move forward with 5m today that doesn't preempt the Council from doing that in the future.

Ms. Denny can support that request from the Port. She also wants to support any government agency that is trying to keep costs down and recover costs as she thinks that is important and she respects that. That is something we want to do in Coronado, too. She thinks it is good for Port staff to continue to talk with City staff and we can move forward in a positive and professional and gracious manner on this.

MSUC (Denny/Ovrom) moved that the City Council authorize the City Manager to execute the Development Services Agreement.

AYES:	Bailey, Denny, Ovrom, Woiwode, Tanaka
NAYS:	None
ABSTAINING:	None
ABSENT:	None

5m. Authorize the City Manager to Issue a Letter to the Unified Port District of San Diego ("Port") Seeking a Policy Change Regarding Reimbursements for Port Costs Associated with City Projects that Occur on Tidelands Properties. No action was taken at this time.

6. ORAL COMMUNICATIONS:

a. **Brian Baretto**, external affairs manager for California American Water (Cal Am), addressed the Cal Am rate adjustment which will result in a \$.37/day increase to customers in Coronado or approximately \$11.12/month for average residential customers in Coronado beginning on February 1. He discussed the extensive public outreach campaign they are conducting, including briefing the City Manager. He encouraged people to attend the community open house to take place on February 27 from 6-7:30 p.m. at the Library Winn Room and to bring a bill with them.

Councilmember Denny asked why this didn't come to the City Council and there was no public input before. This seems like a fait accompli. This is simply a report of the rate increase and not asking for any public input beforehand or asking for this Council to make any policy statement.

Mr. Baretto explained that this is what is known as a purchase water pass through. This doesn't fall under one of the other ways that utilities can raise rates which is through a general rate application submitted to the Public Utilities Commission (PUC).

Ms. Denny understands that Cal Am has gone around the general rate application and is doing what is called a purchase water pass through. Where can our rate payers find information on what that means?

Mr. Baretto is happy to provide his contact information for people. He added that the way a purchase order pass through occurs is, because they purchase all of their water from the City of San Diego, the PUC allows them to just pass through that cost directly to their customers. It is part of their agreement with San Diego which has been approved by the PUC and is part of the rate making structure for Cal Am and their contract with the City of San Diego.

Ms. Denny is well aware of the difference between the two mechanisms to raise rates and said that she is very disappointed because her understanding is that the PUC didn't mandate that this be done through a purchase water pass through and that was the choice of Cal Am. She asked if that was accurate.

Mr. Baretto understands that Cal Am went to the PUC, filed an advice letter with them and it is part of Cal Am's process to just pass through a direct increase of purchase water to their customers.

Ms. Denny clarified that the initiation was by Cal Am for this particular mechanism and it wasn't mandated by the PUC. She thanked him for the water rate surveys and recommends that other rate payers in Coronado take advantage of that. She would have preferred if they had gone through the general rate application to raise rates because it gives the public better notice.

b. **David Spatafore** spoke concerning the crosswalks and possibly putting more funding together to incorporate more crosswalks into the downtown district. He thinks that is a great idea. He sees lots of near misses. Anything that can be done to increase the safety and the

walkability of the downtown district is welcome. Perhaps instead of putting that task of where the crosswalks go to an administrative position, the City could put together a committee of business owners, residents and people who use the downtown district and perhaps can comment on areas that seem to be in most need such as Loma and Orange, C and Orange, and Ninth and Orange.

c. Rich Brady, Vice President, CoSA Foundation, commented regarding Channel 19. He thanked the City for turning the channel over to CUSD to manage and because of that the CoSA Foundation was able to form a partnership with CUSD and are going to reinvent and reimagine Channel 19 so that Coronado will get the local TV station that it had but never had. There will be more community programs on.

Councilmember Ovrom asked that the City Manager follow through and talk about this a bit as this came across differently than he recalls.

City Manager King explained that the City of Coronado has taken over control of Channel 19. The City can send broadcasting out over Channel 19 and has developed a partnership with CUSD. CUSD has more programming than the City does and agreed that CUSD can fill the airtime up with programming. Part of CUSD is CoSA and they are developing some original programming so it is a partnership. CoSA is producing various pieces. It is closed just to CUSD and the City of Coronado. The City is very pleased with what is happening. It is still new and some of the kinks are being worked out. Some of the programming quality is very good and everyone is pleased with that.

Councilmember Denny saw some of the programming that she thought was particularly well done which was a very strong antidrug message by a student and the Police Department. She is glad we'll have more interesting things happening on the channel but we still have a duty to supply to the public and to our residents and to our taxpayers government transparency as to what happens in our meetings and so we want to cover them and she really is a big proponent of running our meetings here on an endless loop if possible. That would be great.

d. Councilmember Denny reminded people about the drought emergency and to join CERT and CERO. She also spoke about the Governor's transportation study that, in part, looked at Caltrans.

7. CITY MANAGER/EXECUTIVE DIRECTOR:

7a. City Manager Memo – Alert Concerning Saturday Beach Volleyball Users.
City Manager Blair King stated that during the adoption of the FY 13/14 year budget, the City Council authorized the creation of two new, fairly key positions. Both of those positions have been filled. He introduced Kelly Purvis, Contract Arts Administrator, and Mariah VanZerr, Active Transportation Planner.

Mr. King announced that, with regard to compliance with the City's Municipal Code, we know that what we do in terms of enforcement and police actions somewhat depends on the willingness of the governed to be governed. The City's rules are that parties greater than 25 need a permit to use, in a group fashion, the City's parks and the beach. It has recently come to staff's attention that there is a group of Saturday beach volleyball players that the City would like to work with to

bring in as a part of the recreation program but, due to the special nature of social networking, staff is aware of what is happening. They have decided that they do not need a permit from the City. They are asking people to come and to meet at different locations to avoid exceeding 25 and over in number. Staff knows that large groups congregating without permits in our parks and beach are a concern to Coronado residents. He hears from those concerned citizens on a regular basis. Ms. Rahn is trying to talk this group into entering into a partnership with Recreation. The City would prefer to do that rather than continuing to enforce an action against them. He wants the Council to be aware of this but really would like the public to understand that these are rules that the Council has provided to staff. Staff is trying to implement them in the best way it can. Everyone wants to see people playing volleyball on the beach but staff would just like to see them do it in conformance with the Municipal Code.

8. **PUBLIC HEARINGS:** None.

9. **ADMINISTRATIVE HEARINGS:** None.

10. **COMMISSION AND COMMITTEE REPORTS:** None.

11. **CITY COUNCIL BUSINESS:**

11a. **Council Reports on Inter-Agency Committee and Board Assignments.**

11b. **Recommendation to Update the Warrant for Installation of Marked Pedestrian Crosswalks.** Ed Walton, Director of Engineering and Project Development, provided the staff report for this item.

Councilmember Ovrom talked about high-intensity activated crosswalks (HAWK). Is there a reason that we can't add something on when something might require a HAWK or use a HAWK as a reasonable way to get pedestrians across?

Mr. Walton explained that staff did not specifically examine that as a supplement but that could be brought back as to when they are applicable. The same is the case for the flashing beacons similar to what has been installed at Glorietta and Fifth. Staff can come back with a policy on HAWKs as well.

Councilmember Woiwode referred to bullet c, cross multi-lane roadways, additional improvements. It talks about visibility of pedestrians or the crosswalk itself, rectangular rapid flashing beacons, in street warning lights, bulbouts – would that not include HAWKs as an example?

Mr. Walton agreed that it would be a supplement to a crossing. We wouldn't need warrants for it but staff could develop them if the Council desires.

Mayor Tanaka asked if we are restricted from putting in a HAWK on a state highway. Mr. Walton explained that anything on a state highway – Third and Fourth Streets, Orange Avenue, south of Third Street – is Caltrans controlled. It would be through their criteria and their warrants. Mayor Tanaka believes that Caltrans' criteria do not support HAWKs. Mr. Walton knows that they

haven't in the past but he knows that there is pressure. He does not know if they have approved them as a device yet.

Mr. Ovrom attended the SANDAG retreat where a Qualcomm engineer was talking about the development of the communications that would allow, between a pedestrian and a car, a system that would be a warning to both the pedestrian and the car. He found that an interesting concept.

Councilmember Denny asked Mr. Walton to explain a little bit more about what he means by the requirement for engineering studies to be done. When she hears that she sees tax dollars flying out the window and she would like very much to control our costs and so forth so can he explain why the recommendation is that the City do engineering studies before putting in crosswalks.

Mr. Walton responded that for safety reasons the City would not want to just indiscriminately put in crosswalks. Staff would want to examine the intersection for visibility. A crosswalk should not be put in where there is not sufficient visibility for the motorists to see the pedestrians. Lighting would be examined. If there is not street lighting in the area, a crosswalk would be inappropriate.

Ms. Denny asked if it would be fair to say that an engineering study might not necessarily be a contract with a third party engineering consultant but could also be someone on City staff with an engineering degree that could study that.

Mr. Walton feels that would be fair to say and is typically how this is done.

Mr. Woiwode referred to a couple of comments that came in the Walk San Diego correspondence. One of the questions they suggested was to talk about walkability. Mr. Woiwode feels that is covered already in the description of what the Coronado Transportation Commission is supposed to do.

Mr. Walton thinks that would be the policy and the warrant is how staff implements the policy.

Mr. Woiwode referred to the midblock crossing. Why do we have 800'?

Mr. Walton explained that he inherited that when he arrived at the City. He is sure part of the reasoning is that the City's standard blocks are 300' by 500' and it was to not allow them on every block. He does not know where the 800' came from specifically.

Mr. Woiwode continued looking at that same criterion. Would two times 300, like 600', be a sensible alternative to 800'?

Mr. Walton feels that could be. He thinks the intent was not to have them and to limit them so that they wouldn't be every block but there are blocks where there are intersections on one side but not on the other that 600' might be more appropriate and if the Council chooses, that staff would find that acceptable as well.

Mr. Woiwode referred to the types of crosswalks. There are the plain striping, the ladder and the zebra. What type do we normally install?

Mr. Walton responded that staff has been installing the ladder style.

Mr. Woiwode asked if that is incorporated in a policy anywhere.

Mr. Walton explained that is just the City's standard procedure and is what staff has been installing. There is nothing written that says that is what is used.

Mr. Woiwode asked that if staff was going to specify that is what the City should do, would the warrants be the place to do that or is there another place that would be done?

Mr. Walton would prefer to leave that open right now. He knows that we do use the ladder style because staff feels they are a little more visible. He wouldn't want to lock us into a style. We are considering crosswalks on Pomona Avenue with enhanced pavement markings. We may not want to tie us down into the ladder style at those types of locations.

Maya Rosas, Walk San Diego and Move San Diego, talked about walkable cities in the region. This policy is a necessary addition. It reflects sound national research on safer walking conditions and represents a paradigm shift for more complete streets where we design our roadways for all users. In addition to the language proposed, they have the following comments and recommendations. In the proposed criteria for multi-lane roadways where additional improvements are present, they suggest including language specifically allowing zebra or ladder style crossings. Zebra or ladder style crossings already exist in Coronado and should be specified in the language. They are aware of at least one site showing that zebra and ladder stripes are far more visible and less confusing to motorists to the simple two parallel lines and thus are proving to be effective. Regarding the proposed criteria for midblock crosswalks, street design guru Dan Burden, cofounder of the National Walkable and Livable Communities Institute, recommends midblock crosswalks at block lengths of 300' as pedestrians will generally walk 150' out of their way to access a safer place to cross. That means that if a block is longer than 300' a midblock crossing should be considered. Since Coronado's block lengths average 500' by 300' they understand the City doesn't want to put midblock crosswalks on every block; however, the City may want to verify that this policy does not preclude adding a midblock crosswalk if the block is 650' or 600' or even 500' in certain situations. They suggest reviewing that and reviewing this metric in one year. They ask that the Council include these recommendations in the crosswalk warrant policy.

Councilmember Woiwode understands the points made by Walk San Diego. He is comfortable with the fact that the City is installing ladder crosswalks and has done so because they believe the visibility is better and he doesn't know that it needs to be enshrined in these warrants.

MSUC (Woiwode/Denny) moved that the City Council approve the proposed revised crosswalk warrant policy that would allow for more crosswalks in the City with a change of block length between intersections to 600' from 800'.

Ms. Denny disagrees that we can never be indiscriminate about putting in crosswalks because she thinks in terms of the residents who frequently bring up this idea that there used to be so many more crosswalks in Coronado. In terms of public safety and trying to increase our walkability of our City as well as our bikeability because some bike riders do want to walk their bicycles in crosswalks. This helps both pedestrians and cyclists. She is very happy. She would have accepted

all of the recommendations from Walk San Diego. She doesn't think we have the consensus for it here. She wants the public to know that the adoption of this is not to be used as a sword against residents who might want a crosswalk put in. We don't want to be able to just throw up this policy and say no. We do want to be open minded and to increase the number of crosswalks. That is the reason for this. Sometimes the best of intentions, prior or subsequent councils, might try to use policies we adopt today to limit and we are not doing it for that reason. We want to increase the number of crosswalks and she is very much on board with that.

Mr. Woiwode added that in the staff report it mentions that if the crosswalk warrant is adopted, the intersection at Orange and Second a crosswalk would only be warranted if additional improvements such as bulbouts or the flashing beacons were included. He wants everyone to understand that there is still another step to go before the City can get that done.

AYES:	Bailey, Denny, Ovrom, Woiwode, Tanaka
NAYS:	None
ABSTAINING:	None
ABSENT:	None

11c. Authorization for the City Manager to Execute an Agreement with the County of San Diego for the Next Generation Regional Communications System. Under Consent, the City Council directed the City Manager to execute an agreement with the County of San Diego for the Next Generation Regional Communications System.

11d. Report on Multi-Year Financial Forecast Through Fiscal Year 2019 for the General Fund and Wastewater Enterprise Fund.

11e. City Management's Approach, Principles, Applied Techniques and Timeline for Preparation and Implementation of the FY 2014-15 Financial Plan.

Mayor Tanaka announced that Item 11d and 11e would be considered concurrently.

Leslie Suelter, Director of Administrative Services, and Blair King, City Manager, made presentations for these items.

Councilmember Ovrom referred to setting up a separate stabilization fund, Fund 115, as the collector for the savings related to the PERS prepayment so that can be used to continue to prepay.

Councilmember Denny feels that Ms. Suelter brought up something that is really important. Some people might not be aware about the difference between the two different rates. What we are talking about is really the difference between the actuarial state of the world versus a more finance based state of the world. In the past, what has happened is that cities have relied upon actuarial projections of pension debt and what they have done is, for example, taken the 7.75 to 8% rate of return on investments. CalPERS has been telling us that this was the way to go and with such a high, that is considered a high rate of return or a discount rate, it makes the pension debt look lower than it is if you are looking at it not as an actuarial but as someone with a background in finance. When we look at a lower discount rate or a lower rate of return for this particular debt that we are trying to pay down, when we look at that with a lower rate, it makes the actual debt appear higher

because it is from a financial standpoint and so really what we are doing is just trying to estimate, get the best estimate, so that everyone can be on the same page and understand what the debt is.

Ms. Suelter continued with her presentation.

Mayor Tanaka talked about the TOT and asked how the City is doing this year, including the increased rate of 10%.

Ms. Suelter responded that the City's budget for TOT this year was \$11 million and she is projecting that the City will do \$300,000 better than what is in the budget.

Ms. Denny referred to Ms. Suelter's mention of \$2.7 million as projected for the sales tax and that the TOT would be about double that.

Ms. Suelter explained that TOT is roughly half of what our property tax is, although it is doing better with the increased rate. The property taxes, combined, are about \$22 million.

Ms. Suelter continued with her presentation noting that one of the largest expenditures in this budget is what we pay San Diego Metro for treatment of our wastewater.

Mayor Tanaka asked a question about wastewater. If the status of the wastewater permit changes and if at some point they don't get the waiver they have received every five years, then if they ever have to do a very big capital project to make up for that we could have a big problem here.

Ms. Denny added that we will be getting more information on whether we are getting any rebates resulting in the recent lawsuit with regard to fees so pointing out changes in the wastewater it is actually the Metropolitan Wastewater JPA.

Mr. King commented that even under the very best case scenario we are going to be operating deficits.

Ms. Suelter noted that staff is advising the Council that something has to be done in the wastewater fund and staff has proposed a special meeting, starting at 3 p.m. on March 18, to go into much more detail about the numbers, what they mean, and strategies and options for consideration.

Mr. King began his presentation on the specifics for the preparation of the budget for the 14-15 fiscal year (item 11e). The Council held questions until he completed this presentation.

Ms. Denny knows that we are going to focus on the Wastewater issue. The operating deficit there is not good news because it will likely require greater burden to our Coronado taxpayers so that is something that we wish we could avoid. While we are focusing on wastewater, we still have the Golf and Stormwater funds. She would like to see a separate special meeting on those funds, too.

Mr. King thinks that in terms of staff capacity and importance and urgency, Wastewater would be what staff would want to focus on. If the Council can make it through that, then we can look at the others. In terms of staff's capacity and workload, they are focused on Wastewater.

Ms. Denny agrees with focusing on Wastewater as being the most important and would like to reserve for after the budget time for when we could think about having public meetings to talk about the stresses that we are seeing in the Golf and Stormwater areas so that we can be on top of things and be proactive. When we talk about increased revenue projections for the property taxes, it is always a double edged sword for residents because while it means that our property tax revenue will increase it often means that the noise, the traffic, the lack of parking, the reduction in village atmosphere due to the development, the additional development in Coronado, that makes the revenues rise that it does have a negative impact on existing residents who are here and we hear them come to Council and even say, for example, things like they feel like our town is overdeveloped. So when we talk about how wonderful it is to have increased property tax revenue projections, it comes at a cost and so when looking at the budget we really need to think about that. The third point she wanted to make was Ms. Suelter brought up the redevelopment lawsuit and that it might take some years to shake out because there are different issues involved. We have our City Attorney working on it. But the Mayor and Councilmembers have also contracted with an outside attorney, another attorney, so the legal bills will be coming in for years before we see, perhaps, any change, whether negative or positive, in terms of recouping that money that we needed for redevelopment. Her question is and her request is that we have an accounting for all the legal bills that we are spending towards this redevelopment litigation so that we can actually provide to the public, the taxpayers, the financial transparency that they should have. In addition to a request for financial transparency with regard to the legal bills relating to the redevelopment lawsuit, when we talk about the advance on the administrative funds for the redevelopment successor agency that we are requesting from Sacramento, we understand that sometimes we talk in a code language that is very difficult for residents to understand. She asked for examples. For example, when we say administrative fees and costs, what does that mean? Does that mean staff, salaries, people working on the redevelopment wind down?

Mr. King responded by saying that is what it means. For example, the City owns properties that it is managing and it responds to concerns and complaints and staff members deal with that. Staff prepares the ROPS, the agenda for the Oversight Board – that is what these costs cover plus the normal costs associated with redevelopment. It is limited to 3% of the total ROPS.

Ms. Denny feels that it seems that the way things are going is if we have to ask for an advance to cover the staff salaries for those staff members that are working redevelopment issues, since we are winding down, shouldn't that be fewer, less money?

Ms. Suelter commented that 3% of whatever the Successor Agency receives in the property tax trust fund can be used for administrative costs. The SA will get that money eventually. She is not talking about waiting 10 or 15 years. It might be a year or two but probably not much more than that. Over time, our activities regarding redevelopment's support of the SA will reduce and become less. We are not having any additional out of pocket expenses however. What we are doing is asking the state to recognize that the work that we are already doing by City staff is eligible to be reimbursed with these advance funds. We are not sending any money anywhere or asking for additional expenditures for the City Council to approve. These are activities that are already going on by staff and staff is looking to be reimbursed in the future for those expenses.

Ms. Denny asked if it would be safe to say that the state, in the redevelopment winding down process, that they have allotted 3% from our property tax trust fund to go toward administrative costs and expenses. Is it safe to say that we are looking for more than 3%?

The response was no. City Attorney Johanna Canlas explained that the SA is only entitled statutorily to 3%. Ms. Suelter added that staff is not going to exceed that.

Ms. Denny asked why we need the advance. She asked that staff spell it out for the public.

Ms. Suelter explained that staff is trying to explain to the state that the expenditures that the cities have now to pay staff is considered an advance to the SA so that we can be repaid. The state is not sending us additional money at that time. What we are trying to do is have the state recognize that the expenditures that are ongoing are considered to be an advance to the SA.

Mr. King provided a quick example. The City had money that had been built up to cover costs during low revenue times. With the dissolution of redevelopment, the state said to give all of the City's money to them. The City said that there is a future expense that the City has been saving for. The state said it didn't matter. The City said it wouldn't have enough money to cover all of its expenses because it had been saving money to make future payments. The state said that it didn't matter. The City said it wouldn't have enough money for administrative costs. The state said that is why you can borrow money from the City and then get it back in future ROPS. That is the kind of situation we are in. The state took the money that we had that we would have spent on administration. The state said that was okay and that in the future the City will get that money back.

Ms. Denny's final point would be that Mr. King said he had 21 points but there were only 20 in the presentation.

Mr. King showed that on page 282 of the staff report there were two bullets that were morphed into one.

Mr. Ovrom asked to see the slide that shows the ending balances and the minimum reserve requirement. It doesn't show the difference between the ending balance and the minimum reserve requirement. It would seem to him that the Council has an established policy that says what those dollars are. We don't have a policy or an action to say what we think we are going to do with the difference between the ending balance and that number. He would encourage the Council to have some semblance of a policy on that unencumbered reserve. It is one-time money. One of the things that needs to be talked about in the long run is what we want to do with this additional one-time money that is just sitting down there. Is there some rule of thumb? It could be to pay down pension debt or paying up the reserve for building replacement or paying up for some more capital improvements. He'd like staff to think about that as well as the City Council.

Mayor Tanaka prefers the way the Council is doing it. In staff's defense, they already said that one of the new changes the Council made is the 5% part and the 5% will cover the CIP and the reserve fund. That is a good start. He does think it is fair to say that in two decades of Coronado City Council politics people do pay attention to what the ending balance is and that is one of the things that is always given as an update in a State of the City so he thinks the ideas are worth pondering but the Council still needs to make sure that how we report the ending balance to the public is easy for them to understand. He also does not want to encourage spending.

Mr. Ovrom is encouraging a discussion over the unencumbered funds every year and it ought to be part of the process.

Ms. Denny wants to agree with Mr. Ovrom and give him some support in what he is saying because she does think it is important to have that discussion and while one opinion might be that we are very generous in how we allocate the reserves another opinion that she has expressed here before on this dais several times is that we are extremely ungenerous with the amount the Council gives to disaster preparedness and response. With only \$1 million designated to that very important issue and need of the public the opinion of her colleagues on the dais was not to worry as the federal government will come in and save us.

Mayor Tanaka feels that is a mischaracterization.

Ms. Denny would like to see that raised if staff can come back with figures like that and actually that was a statement made by staff and agreed and nodded to by the City Council so she is not mischaracterizing that.

Mayor Tanaka pointed out that her colleagues do not agree with her.

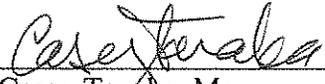
Mr. Woiwode certainly did not say that the federal government is going to step in and save us. That was not at all the discussion. Taking a look at how to allocate that unallocated reserve is prudent if we can find good ways to do it. He is not opposed to doing that on a case-by-case basis, year by year. He really likes the approach that is here. He likes the principles that are outlined in the 21 points and he likes the direction we are headed with this. He is very supportive of what we are looking at.

MSUC (Ovrom/Woiwode) moved that the City Council receive the reports.

AYES:	Bailey, Denny, Ovrom, Woiwode, Tanaka
NAYS:	None
ABSTAINING:	None
ABSENT:	None

- 12. **CITY ATTORNEY:** No report.
- 13. **COMMUNICATIONS - WRITTEN:** None.
- 14. **ADJOURNMENT:** The meeting was adjourned at 6:12 p.m.

Approved: February 18, 2014



 Casey Tanaka, Mayor
 City of Coronado

Attest:



 Mary L. Clifford, City Clerk